

Undervaluation under Customs law must be proved by lawful evidence.

Commr. of Customs (Import) Mumbai v. Ganpati Overseas.¹

The Supreme Court of India upheld the decision of the Tribunal, Mumbai and dismissed the appeal on the ground that the alleged undervaluation of imported goods must be backed by lawful evidence but was not proved by the Revenue Department.

Facts of the case:

- The Appellant-Department, upon receipt of information, initiated proceedings against Respondent-Importer alleging that they have imported Tuners and Saw Filters from a supplier in Hong Kong, by grossly undervaluing the goods, which was imported from an entity controlled by a relative of the importer.
- The Directorate of Revenue Intelligence ('DRI') alleged that the transaction was grossly undervalued, as against the higher value declared before the Hong Kong Customs authority, and this fact was accepted by the Respondents in their statements. The said undervaluation resulted into evasion of Customs duty. The demand made by the revenue Department came to be confirmed.
- The matter travelled to the Tribunal, Mumbai wherein the Respondent-Importer contended that

- an incorrect price had been erroneously mentioned in the export declarations made by the supplier, which was later rectified by filing correct declarations before the Hong Kong Customs and Excise Department (exporter jurisdiction) along with payment of penalties. Hence, the export declarations could not form the basis for enhancing the value of imported goods in India. It was also observed by the Tribunal that the export declarations were unattested photocopies.
- The Tribunal discussed the judgement of the Apex Court in the case of KI. Pavunny v. Ast. Collr.(HQ) & Ors. Cochin² and held that the statements (of proprietor of the importer entity and the owner of the exporter entity) cannot be relied upon, as the same were obtained under coercion and duress and later some of these were retracted. It was also highlighted that that there were some inconsistencies in these recorded statements. Besides, it was held that inculpatory statements could be relied upon if backed up, i.e. corroborated by other evidence.
- It was further held that there was no evidence of contemporary imports, which had higher value when compared to the subject goods. Furthermore, the burden to prove undervaluation by evidence or

² 1997 (2) TMI 97

¹ 2023 (10) TMI 364

information about comparable imports is on the Revenue Department, and for this, reliance was placed on the judgement of the Supreme Court in the case of *Commissioner of Customs, Calcutta v. South India Television (P) Ltd.*³-

- It was also noted that the cases relied upon by the Appellant-Department could not be applied in the present case, as nothing incriminating had been recovered whether in the form of fax communication, messages etc. It was held that in the cases relied upon, the supplier (exporter) had issued false invoices, at the request of the Indian importer and so, these cases were factually different.
- Against this backdrop, the Tribunal set aside the adjudication order and held that enhancement of the value of the imported goods as well as imposition of penalties could not be sustained in the present case. Aggrieved by this decision of the Tribunal, the Appellant-Department preferred an appeal before the Hon'ble Supreme Court.
- The Supreme Court discussed the aspect that unattested photocopies of export declarations which were used as evidence against the respondent-importer, should have been proved as is understood in law. It was observed that in the present case, unattested photocopies of the relied upon documents without anyone proving or owning up the veracity of the same would not have any evidentiary value.
- It was held that Customs officers empowered under Section 108 of the Customs Act, 1962 ('Customs Act'), have the onerous responsibility to see that the statement recorded is in a fair and judicious manner, so as to meet the standard of basic judicial principles and natural justice. Thus, it was once again declared that any statement recorded under coercion, cannot be used against the person making the statement.
- Placing reliance on the judgement of this Court in the case of *Eicher Tractors Ltd. v. Commissioner*

- of Customs, Mumbai⁴, the Court declared that the price paid by the importer in the ordinary course of business shall be deemed to be the value in the absence of any special circumstances indicated in Section 14(1) of the Customs Act and particularised in Rule 4(2) Customs Valuation (Determination of Price of Imported Goods) Rules, 1988. However, when the transaction value under Rule 4 is rejected, the value shall be determined by proceeding sequentially through Rules 5 to 8 of the Customs Valuation Rules.
- Based on the above observations, the Supreme Court held that Tribunal was justified in setting aside the adjudication order and that the Revenue Department, in this case, was not justified in rejecting the import invoice price declared and further in enhancing the price by invoking Rule 8 of the Customs Valuation Rules.

Dhruva Comments

The top Court reaffirmed the settled position that in absence of lawful evidence to support undervaluation, the benefit of doubt must go to the importer; that allegation of under valuation must be proven by cogent material/evidence.

^{3 2007 (7)} TMI 9

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